

AGENDA

Pinellas County Redistricting Board
October 6, 2021
6:00 – 8:00 PM

Magnolia Room, 12520 Ulmerton Road, Largo

1. Welcome
2. Approval of Minutes of September 1, 2021 meeting
3. Public Comment
4. Follow-up Matters from September meeting
 - a) Review of Adopted Rules of the Redistricting Board
 - b) District Demographic and Racial Composition Using 2010 Data
 - c) School Board and BCC District boundaries
 - d) Cities Split by BCC District Boundaries
 - e) Schedule and Format of Future Meetings
5. Discussion of Alternative Redistricting Plans
6. Approval of Invoices
7. Other Business
8. Adjournment

Redistricting Board
Pinellas County
September 1, 2021 Meeting Minutes

The Pinellas County Redistricting Board met in organizational session (pursuant to Section 3.04 of the Pinellas County Charter) at 6:00 PM on this date in the Magnolia Room at the Pinellas County Cooperative Extension, 12520 Ulmerton Road, Largo, Florida.

Present

Brian Aungst, Chair
Esther Eugene, Vice-Chair
Mary Louise Ambrose
James P. Everett
Bruce Livingston
Allison Nall
Karen Owen
Christian D. Ruppel
Ron Schultz
Mark Weinkrantz

Not Present

Johnny Boykins

Others Present

Kurt Spitzer, Consultant/Facilitator, Kurt Spitzer & Associates (KS&A)
Wade C. Vose, General Counsel, Vose Law Firm LLP
Dave Eggers, Pinellas County Board of County Commissioners, Chair
Kevin Knutson, County Administrative Liaison, Assistant County Administrator
Brian Lowack, County Administrative Liaison, Assistant to the County Administrator
Shirley Westfall, Board Reporter, Deputy Clerk
Other interested individuals

All documents provided to the Clerk's Office have been made a part of the record.

WELCOME AND SELF-INTRODUCTIONS

Board of County Commission Chair Dave Eggers called the meeting to order at 6:00 PM; whereupon, at his request, those in attendance introduced themselves. Commissioner Eggers introduced county staff and thanked everyone for their participation and willingness to serve.

ELECTION OF CHAIR AND VICE-CHAIR

At the request of Commissioner Eggers, the following individuals offered to serve as the Chair or Vice-Chair of the Board: Esther Eugene, Ron Schultz, Mark Weinkrantz, Mary Louise Ambrose, and Brian Aungst.

In response to a suggestion by Mr. Weinkrantz that the Chair and Vice-Chair should consist of one Republican and one Democrat to maintain credibility of the Board, Commissioner Eggers asked for discussion among the members. Ms. Eugene stated that the Board is designated as nonpartisan; and that having to set a level of separation would automatically create separation moving forward; whereupon, she noted that she is more inclined to operate from a nonpartisan perspective, and several members concurred. Ms. Ambrose indicated that she felt the suggestion would make a difference for people who have strong feelings about the proceedings. Following discussion, Commissioner Eggers asked for a motion and noted that no motion was made by the members.

Attorney Vose provided information regarding the selection process for Chair and Vice-Chair. He provided ballots to the members, and following a vote, he announced that Mr. Aungst received a majority with six votes; whereupon, Commissioner Eggers confirmed his selection as Chair.

With direction from the newly-elected Chair, Commissioner Eggers administered a second ballot vote for selection of the Vice-Chair from the remaining candidates. Following the vote, Attorney Vose announced that Ms. Eugene had received a majority with seven votes, and Commissioner Eggers confirmed her selection as Vice-Chair.

Upon the completion of the selection process, Commissioner Eggers encouraged the members to do good work and officially handed the meeting over to Chair Aungst; whereupon, Commissioner Eggers stepped away from the proceedings.

PRESENTATION OF THE SUNSHINE LAW AND PUBLIC RECORDS ACT

Attorney Vose conducted a PowerPoint presentation titled *Sunshine Law & Public Records Training for Local Government Board Members*, provided an overview, and responded to queries by the members. In response to a query by Mr. Weinkrantz, Mr. Knutson clarified the use of County email for the members.

DRAFT RULES OF THE BOARD

Attorney Vose referred to his memorandum dated August 30, 2021; whereupon, he outlined the rules governing the Redistricting Board in the Pinellas County Charter and outlined the proposed draft rules for Board meetings, which include quorums, operations, proceedings, public comment, speaker sign-in, virtual attendance, and other matters.

Following discussion, Mr. Weinkrantz moved, seconded by Mr. Schultz and carried unanimously, that the Board accept the draft rules with the following amendments and that staff prepare a final version to be presented at the next meeting for approval:

- Section B: Public comment shall be taken at the beginning of the meeting and for each agenda item
- Section C.2: Six members shall constitute a majority vote

REDISTRICTING PROCESS AND CRITERIA

Referring to memorandums dated July 1 and August 30, 2021 from KS&A, Mr. Spitzer explained the redistricting criteria, as required by the Florida Constitution, Florida Statutes, and the County's Charter, in determining boundaries and districts after each decennial census.

EXISTING DISTRICT DATA

Referring to maps and spreadsheets provided in the agenda packet, Mr. Spritzer explained that applying the 2020 data to the current district boundaries shows that existing districts are well within acceptable tolerances in terms of population and the ideal district size; that the boundaries of the existing districts do not show a need to be revised based solely on population deviations; and that if the Redistricting Board wanted to consider changes to any district beyond housekeeping revisions, it would become a matter of discretion and public policy.

Following discussion and in response to queries by the members, Mr. Spritzer agreed to provide the following information at the next meeting:

- Racial composition by district for 2010 and 2020
- Shape files, data, and calculations
- Pinellas County School Board district boundaries
- City boundaries and possible city splits
- Additional housekeeping information on current districting
- Reliability of the census data (mentioned later in the meeting)

INITIAL PLAN OF WORK

Referring to the KS&A memorandum dated August 30, 2021, Chair Aungst discussed the Initial Approach and Work Plan and stated that the next Board meetings will be held October 6, 27, and November 3 and recommended that the meetings be made available in-person and virtually for members, staff, and the public.

Following discussion, Ms. Eugene moved, seconded by Mr. Everette and carried unanimously, that the Initial Approach and Work Plan be approved with the addition that Mr. Spitzer provide a plan regarding four community meetings scheduled for mid-October.

APPROVAL OF INVOICES

Mr. Everett moved, seconded by Mr. Ruppel and carried unanimously, that the July and August invoices to KS&A, each in the amount of \$7,166.67, be approved.

PUBLIC COMMENT

Joe Barkley, Belleair Bluffs

ADJOURNMENT

The meeting was adjourned at 8:55 PM.

2021 Pinellas County Redistricting Board Additional Operating Rules
Adopted September 1, 2021

- A. Speaker Sign-In: A public sign-in sheet and appearance cards shall be provided for each meeting of the CRB.
- B. Public Comment Requirements:
1. An opportunity for public comments shall be held at the beginning of each meeting for comments on issues that may come before the CRB but are not on that meeting's agenda. An opportunity for public comment on each item on the CRB's agenda shall be held during the CRB's consideration of such item.
 2. There shall be a three-minute time limit for each speaker, unless the Chair determines that a shorter time limitation is warranted based on the number of speaker cards submitted.
- C. CRB Vote Requirements:
1. Unless otherwise provided by Robert's Rules of Order, Newly Revised, or these rules, a majority vote of those members present shall be sufficient for CRB action.
 2. An affirmative vote of a majority of the full membership (affirmative vote of six (6) members) shall be required for final approval of the final report.
- D. Recorded Votes. The votes of each CRB member shall be recorded by the Clerk.
- E. Virtual Attendance at Meetings:
1. A quorum of members physically present must first be established.
 2. Members will be permitted to attend virtually/electronically under extraordinary circumstances. Extraordinary circumstances include:
 - Illness
 - Pandemic or public health concerns
 - Unavoidable business-related absence
 3. The existence of other extraordinary circumstances shall be determined by the CRB by vote of those members physically present at the beginning of the meeting.
 4. A member deemed to have an extraordinary circumstance shall be permitted to attend virtually and have all rights and privileges, including voting.
 5. The extraordinary circumstance justification shall not be used merely for convenience.

CRB Rules Provided in Pinellas County Charter (for ease of reference):

- A. The county redistricting board shall elect a chairman and vice-chairman from among its membership.
- B. Further meetings of the board shall be held upon the call of chairman or any three (3) members of the board. All meetings shall be open to the public.
- C. A majority of the members of the county redistricting board shall constitute a quorum.
- D. The board may adopt other rules for its operations and proceedings as it deems desirable.
- E. Expenses of the county redistricting board shall be verified by a majority vote of the board and forwarded to the board of county commissioners for payment from the general fund of the county.
- F. The county redistricting board shall develop one or more proposals for redistricting the four county commission districts and three at-large county commission districts referenced in Section 3.01.
- G. In developing the county redistricting board's proposals, no district shall be drawn with the intent to favor or disfavor a political party or an incumbent, districts shall not be drawn with the intent or result of denying or abridging the equal opportunity of racial or language minorities to participate in the political process or to diminish their ability to elect representatives of their choice, and districts shall be contiguous and as nearly equal in population as practicable. Further, in developing its proposals, the county redistricting board shall consider, where feasible, utilizing municipal boundaries and keeping together unincorporated areas of the county.
- H. No later than one hundred fifty (150) days after its first meeting, the county redistricting board shall submit a final report containing its redistricting proposals to the board of county commissioners. The proposals of the county redistricting board shall be advisory only, and shall not bind the board of county commissioners.

Pinellas County Redistricting Board
Comparison of 2010 and 2020 Census Data

2020 At Large												
DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 1	319702	321435	1733	0.54%	248954	77.5%	15060	4.7%	56481	17.6%	36353	11.3%
District 2	319702	314563	-5139	-1.61%	244530	77.7%	20611	6.6%	50362	16.0%	36507	11.6%
District 3	319702	323109	3407	1.07%	215552	66.7%	58483	18.1%	49074	15.2%	29579	9.2%
Totals	959107	959107			709036		94154		155917		102439	

2010 At Large (using current district boundaries)												
DISTRICT	2010 Population IDEAL	2010 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 1	305514	307681	2167	0.71%	269979	87.7%	12583	4.1%	25119	8.2%	26377	8.6%
District 2	305514	301181	-4333	-1.42%	260358	86.4%	20166	6.7%	20657	6.9%	26409	8.8%
District 3	305514	307680	2166	0.71%	222555	72.3%	61996	20.1%	23129	7.5%	20455	6.6%
Totals	916542	916542			752892		94745		68905		73241	

2020 Single Member												
DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	239777	235211	-4566	-1.90%	195923	83.3%	7209	3.1%	32079	13.6%	21099	9.0%
District 5	239777	242663	2886	1.20%	173315	71.4%	22130	9.1%	47218	19.5%	36320	15.0%
District 6	239777	243194	3417	1.43%	190707	78.4%	11233	4.6%	41254	17.0%	23478	9.7%
District 7	239777	238039	-1738	-0.72%	149091	62.6%	53582	22.5%	35366	14.9%	21542	9.0%
Totals	959107	959107			709036		94154		155917		102439	

2010 Single Member (using current district boundaries)												
DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	229136	218901	-10235	-4.47%	199609	91.2%	6938	3.2%	12354	5.6%	14479	6.6%
District 5	229136	237802	8667	3.78%	195771	82.3%	21241	8.9%	20790	8.7%	27305	11.5%
District 6	229136	233588	4453	1.94%	206546	88.4%	8765	3.8%	18277	7.8%	16472	7.1%
District 7	229136	226251	-2885	-1.26%	150966	66.7%	57801	25.5%	17484	7.7%	14985	6.6%
Totals	916542	916542			752892		94745		68905		73241	

Pinellas County Redistricting Board

Cities Split by District Boundaries

City	Population	Split?	comment
Belleair	4,095	no	
Belleair Beach	1,625	no	
Belleair Bluffs	2,104	no	
Belleair Shore	108	no	
Dunedin	37,869	no	
Gulfport	12,598	no	
Indian Rocks Beach	4,158	no	
Indian Shores	1,479	no	
Kenneth City	5,145	no	
Madeira Beach	4,447	no	
North Redington Beach	1,531	no	
Oldsmar	14,998	no	
Redington Beach	1,507	no	
Redington Shores	2,182	no	
Safety Harbor	17,696	no	
South Pasadena	5,078	no	
St. Pete Beach	9,531	no	
Tarpon Springs	25,937	no	
Treasure Island	6,930	no	
Pinellas Park	54,202	6+7	slight
Largo	84,574	5+6	slight
Clearwater	118,017	4+5	
Seminole	19,705	5+6+7	slight
St. Petersburg	271,044	6+7	
UNINCORPORATED	277,494	all	
Ideal District Population	239,777		

Pinellas County Redistricting Board

Proposed Schedule

all meetings in “zoom” or hybrid (zoom and in-person) format unless otherwise indicated

Date	Event
October 6 @ 6:00 PM	Redistricting Board Meeting – Review and Discuss Initial Maps <ul style="list-style-type: none"> ▪ “Existing” Districting Plan ▪ Alternative Plans (three)
October 13 @ 2:00 PM October 14 @ 6:00 PM October 20 @ 9:00 AM October 21 @ 6:00 PM	Community Discussion Meetings – up to two hours each <ul style="list-style-type: none"> ▪ Discuss Redistricting Process ▪ Review Alternative Plans ▪ Receive Input
October 27 @ 6:00 PM	Redistricting Board Meeting <ul style="list-style-type: none"> ▪ Review Revised Plans - up to four alternative plans will be prepared and presented ▪ Receive Input
November 3 @ 6:00 PM	Final Redistricting Board Meeting <ul style="list-style-type: none"> ▪ Review and approve one or more Plans for recommendation to Board of County Commissioners
November 10	Board of County Commissioners – In-Person <ul style="list-style-type: none"> ▪ Consultant presents final Plan(s) and Report to Board of County Commissioners
December 7	Board of County Commissioners – In-Person <ul style="list-style-type: none"> ▪ Final Adoption of Plan
December 15	Consultant delivers all Project data, files and draft legal descriptions to County Administrators Office